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4	TRANSCRIPT OF PROCEEDINGS OF MINUTES OF BOROUGH COUNCIL PUBLIC HEARING
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9	BEFORE: Waynesboro Borough Council C. Harold Mumma, Chairman
10	Delmos Oldham Patrick Fleagle
11	Niccole Rolls Chad Rooney
12	Michael Cermak Richard Starliper, Mayor
13	Jason Stains, Borough Manager
14	DATE: December 7, 2016, 6:30 p.m.
15	DIACE. The Development of Maxmachene
16	PLACE: The Borough of Waynesboro 57 East Main Street
17	Waynesboro, PA. 17268
18	
19	APPEARANCES:
20	Samuel E. Wiser, Esquire, appears on behalf of Waynesboro Borough Council.
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1 COUNCIL PRESIDENT MUMMA: We will now call the 2 hearing to order. I call this hearing to order. 3 The purpose of this hearing is to consider and 4 receive public comment on a proposed comprehensive zoning 5 ordinance that would repeal and replace the existing zoning 6 ordinance as amended in its entirety and a proposed 7 comprehension subdivision and land development ordinance, 8 SALDO, that would repeal and replace the existing SALDO plan 9 as amended. 10 The comprehensive zoning ordinance also includes a 11 comprehensive provision of the zoning map in the Borough of 12 Waynesboro. This hearing was duly advertised in the Record 13 14 Herald on November 21st and November 28th. Anyone wishing to 15 comment for the record please rise at this time so that I may 16 administer the oath. Those that will be testifying please 17 stand. 18 (Thereupon, the Oath was administered.) 19 THE COURT: First we'll ask the borough staff to 20 give testimony regarding the advertisements, notices posted and so forth. 21 22 MR. GRUBBS: Okay, upon the review of the Planning 23 Commission over the past approximately two and a half years 24 which is where we are tonight in draft copy. On November 2nd 25 Borough Council approved the public hearing to be held 2

1 tonight, December 7, 2016 at 6:30 p.m. They also directed 2 staff at that time to advertise the notice of public hearing. 3 On November 16th Borough Solicitor, Mr. Sam Wiser, reviewed and revised the notice of public hearing and then 4 5 Melinda Knott, the office supervisor forwarded the notice of 6 the public hearing to the Record Herald Newspaper to be 7 advertised on November 21st and November 28th. 8 At that point also on November 16th I delivered 9 attested copies of both ordinances to the Franklin County Law 10 Library and the Franklin County Planning Commission for their 11 review. 12 Also a copy of the notice of public hearing was 13 posted in the lobby of Borough Hall on November 16th as well. 14 November 17th copies of the zoning and the 15 subdivision and land development ordinance were delivered to 16 the Record Herald Newspaper and the Alexander Hamilton 17 Memorial Free Library for public display and review. 18 Copies of the ordinances were also delivered to the 19 following locations. Washington Township Planning 20 Department, Main Street, Incorporated and, of course, a copy 21 was in the lobby of Borough Hall. 22 On November 21st and 28th the legal notice for 23 public hearing for tonight was duly advertised in the Record 24 Herald Newspaper. 25 On December 5, 2016 we received a response from Mr. 3 Diana L. Sydnor Official Court Reporter

Clint Rock, Washington Township Planner, upon review of the
 zoning and SALDO ordinances stating that they had no issues
 or comments at this time.

On December 7th we received the proof of
publication from the Record Herald Newspaper. You also have
copies of everything that I went over tonight. You have them
in front of you this evening.

Also here tonight in case anyone would have questions from the public as well as Borough Council Mr. Glenn Neuhs from Spotts, Stevens and McCoy was our consultant. He has been with us throughout the review with the Planning Commission of both these ordinances to update them.

He is also here tonight basically just to give everyone kind of a quick overview of some of the changes that were made, particularly the ones that are of most importance for the zoning map changes that have been made from the current zoning map we have, so at this time if Glenn would like to speak.

COUNCIL PRESIDENT MUMMA: Glenn.

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21 MR. NEUHS: I'll start with the SALDO or the 22 subdivision and land development ordinance probably because 23 there would be less discussion on that.

The subdivision and land development ordinancegoverns the procedures that people have to follow if they

want to create a subdivision in which they cut a parcel of land in to one or more lots for a land development where you would construct one or more residential buildings or one nonresidential building on a lot, so what we did in that ordinance is coordinate definitions between the subdivision and I'll just call it the SALDO and the zoning ordinance.

7 The review procedures that -- procedures for 8 completion and guarantee of improvements in the development 9 like sewers, curbs, streets and the administrative provisions 10 were made consistent with Municipalities Planning Code which 11 has certain requirements for subdivision and land development 12 ordinances and zoning ordinances.

Additional specifications of data for land
developments were included such as lighting, grading,
landscaping, plans and architectural design of nonresidential
buildings.

17 It was clarified that a minor subdivision that's 18 three lots along existing road it could submit only a final 19 plan. All other plans would be a preliminary and final plan.

Miscellaneous design standards were revised indicating that private speech would not be allowed except in mobile home parks. Dedicated speech would be conveyed with clear title. Petition was made to require recreation areas in residential subdivisions or a fee in lieu of recreation area. Provisions for a pedestrian and vehicular activity 1 within a site between say parking areas and a building and 2 between developments. Standards read for driveways. 3 Clarified that a mobile home would be on a foundation meeting UCC standards. A provision was made for a fence on top of 4 5 retaining walls. Added flag lot provisions per the zoning 6 ordinance. That's where you have a narrow access strip to 7 larger area back of the lot where you would put your house or nonresidential building. 8

9 Sewer is part of the provided per borough 10 requirements. Clearly specified that improvements, agreement 11 would be required, the developer would enter in to that with 12 the borough indicating that he is required to make certain 13 improvements. Improvements required to be completed within 14 24 months unless an extension was agreed upon. Of course, 15 federal or state approval of wetland delineation.

16 Are there any particular questions or do you want 17 to wait until we get through the other material?

18 COUNCIL PRESIDENT MUMMA: We can answer the 19 questions as we go along so they're fresh in people's mind. 20 Does anyone have any questions of Glenn?

21 MR. NEUHS: Okay, let's get to the zoning map. Go 22 over the changes that were made to the existing zoning map.

The south end of the borough along South Potomac currently zoned plan residential. Now it's changed to institutional. I'll go over that institutional district 1 later. That is a new district.

There's an area along Potomac near Fifth that is now zoned industrial. That's been changed to industrial commercial which is also a new district.

5 The industrial commercial allows a mixture of 6 industrial commercial and residential uses. Planned 7 residential area in the southeast corner of the borough along 8 the state road changed from PR to institutional. Also an 9 area of the -- and part of it was changed to RM. The area of 10 the school, the YMCA was changed to institutional. We added 11 several institutional areas, of course, bonding for instance 12 to the borough, a park, cemeteries, borough water tower and 13 the area with Broad and Main which was downtown business 14 district was changed to town center.

Are there any questions, anything anyone wants to stay about those changes?

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MR. BENEDICT: The --

THE COURT: Please state your name.

MR. BENEDICT: Okay, Darwyn Benedict, 410 NorthGrant Street, Waynesboro.

The district that was changed industrial to the IC, is there a reason why that was the only one that changed?

23 MR. NEUHS: Yeah. There was a lot of discussion at 24 the Planning Commission meeting on that. The mixed use of 25 industrial commercial residential reflects what's there now. There's a mixture of all three, and that's why at this time it's proposed for the industrial commercial.

MR. BENEDICT: I guess the second question to that would be on page 42 you have no impact home based businesses. No impact. So that means they can't do a sign, you can't really know that they're there, but across the street you have an industrial building or somebody doing -- you know, that has a big sign. I didn't understand why you -- somebody with a home base couldn't make it a --

10 MR. NEUHS: One of the amendments to the 11 Municipalities Planning Code created this concept of no 12 impact home business. For instance, if you're running an 13 internet business in your home where you do have no impact on 14 the neighborhood in terms of, you know, smoke, traffic, 15 noise, that's got to be allowed, so that's why that use has 16 been specified.

MR. BENEDICT: Okay. It just didn't make sense somebody across the street can have a machine shop beating away. You can't have something that you put a sign there. I think it could be an impact home based it wouldn't have a problem there.

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MR. NEUHS: Yeah.

MR. BENEDICT: Just an input

24 MR. NEUHS: And that's why we made provisions for 25 that. Might also notice that forestry has been allowed in

1 all the zoning districts, and that's another change in 2 response to the Municipalities Planning Code. Thank you. 3 MR. BENEDICT: COUNCILMAN FLEAGLE: You had referred to -- I 4 5 believe you said that institutional was a new zoning 6 district. Can you give -- I know the definitions are in here 7 somewhere, but can you give some examples of allowed uses of that in an institutional --8 9 MR. NEUHS: That would be a school, church, park, 10 like headquarters of a nonprofit, those types of uses. 11 COUNCILMAN FLEAGLE: Thank you. 12 MR. NEUHS: I also -- I think it mentioned along 13 Ninth southern portion of the borough zoned industrial, 14 that's been changed to general industrial which is a new 15 district and that differs from the industrial district a 16 little bit in that some of the uses which may not be 17 appropriate in some of the other industrial districts are 18 allowed in that district. The zoning ordinance itself, we 19 updated the procedures and the administrative provisions per 20 the Municipalities Planning Code. 21 There are a lot of amendments to the existing 22 zoning ordinance. We tried to incorporate those, again, in 23 to the body of this ordinance. 24 We updated the definitions and expanded them and as 25 I said, we added the institutional, the industrial commercial 9 Diana L. Sydnor Official Court Reporter

1 and the general industrial district, added some provisions 2 for interpretation of the zoning ordinance. Reorganized some 3 of the material. Hopefully it would flow a little bit better. Did add a provision for there's 50 percent expansion 4 5 limit of non-conforming uses, but it's also allowing some 6 modifications to non-conforming buildings and uses as long as 7 they're not made further nonconforming. Added provisions, of 8 course, being the no impact home based business per the 9 Municipalities Planning Code, and throughout the district 10 some of the wording on uses was tweaked, adding some uses, changes to uses by special exception which require zoning 11 12 hearing board action and conditional use which requires 13 Borough Council approval.

In the Downtown Business District prohibited
replacement of a first floor commercial use with a
residential use.

17 The Ordinance contains a listing of specific 18 standards for some of the uses listed in the ordinance. Some 19 of those specific standards for uses were revised and added 20 some regulations for some of the specific uses that might not 21 have had regulations before.

We added the concept of a plan adaptive reuse development which would facilitate redevelopment or reuse of some of the older industrial facilities within the borough. We made provision for wind and solar facilities, supplemental

1 regulations requiring that all streets and subdivision and 2 land development be built to borough standards and offer to 3 dedication except for those in the mobile home park. 4 Provisions to general lot and job requirements, accessory 5 building regulations. Accessory building would be like a shed, something like that. Clarified -- measure the height 6 7 of fence and added a provision for keeping of animals and 8 outdoor lighting requirements for new development. Added 9 some environmental performance standards, added provision for 10 original art murals, expanded off street parking provisions. 11 Sign regulations were rewritten. Revised lot size for single 12 familiar detached dwellings in the RM Zone reducing it from 7,500 square feet to 6,000 and changed some of the setbacks 13 in the RM from 20 to 25 feet. Increased normal lot area for 14 15 dwelling unit in the TC and GC areas to 1,800 square feet per 16 dwelling unit. And those ordinances were made available to 17 the public. The changes to the existing ordinances were 18 outlined for people to review, so that's our brief overview 19 of the changes.

20 COUNCIL PRESIDENT MUMMA: Are there any questions 21 of Glenn while he's up here?

22 MR. BENEDICT: Darwyn Benedict again. Glenn, on 23 the -- I'm going to go to the area of yard, and you just said 24 about 6,000 square feet which has changed for the single 25 family down from the 9,000 square feet. The question I guess I have on that is why would we increase the setback of 25
 feet when we're making the lot smaller. It was 20
 originally. We still have --

4 MR. GRUBSS: Darwyn, the reason they went with the 5 additional five foot was because it was -- in some areas we 6 already have townhouses that are being built where there are 7 driveways and you have the front parking clear out front. The 20 foot wasn't giving the vehicles enough distance and 8 9 what was happening was a lot of vehicles parked overtop of 10 the public right-of-way and sidewalk, so this way they set 11 them back 25 feet and now you have a 25 foot parking area 12 back there which will allow for a lot more room even with 13 some of these larger vehicles especially some of the newer 14 They seem to be encroaching out in to the sidewalk trucks. 15 right-of-way, so it was something the planning commission 16 felt very strongly about to help keep the public sidewalk 17 free.

18 MR. BENEDICT: And then on the same areas where 19 we've increased a lot of the minimum per dwelling unit we 20 went from 1,000 to 1,800 which was in the Town Center, GC 21 District, Planned Residential and I think also the Hospital 22 District and the downtown business district went from 1,000 23 to 1,800 and just wasn't sure the purpose there because it 24 seems like we're making a lot of existing building now 25 nonconforming.

MR. NEUHS: Well, but, you know, a density of 43
 dwelling units per acre is quite dense particularly in the
 borough where it's hard to find room for parking.

MR. BENEDICT: But we just increased building height to 100 foot so, again, it just doesn't correspond. We've increased where we can make a bigger building but we have to have -- it just doesn't correspond. You made them bigger but then you kind of have taken away that benefit --

9 MR. NEUHS: Building height would also apply to a 10 nonresidential building.

MR. BENEDICT: I think it just falls in to just the one and that was the Town Center was 100 feet is the only thing that changed. It just doesn't correlate with how -- if you're being a developer or somebody working on a building that you could go higher but then you've just made me have more square footage which doesn't work, you know, in reality.

I understand the parking with the 25 feet now.
Thank you for that clarification. The other question we
have, the maximum number of townhouses now are six. We used
to have eight connected. Is there a reason why we can no
longer do eight?

22 MR. NEUHS: Part of that really is the appearance 23 so you get more, you know, you don't have those long façades. 24 Now you have a little bit less facade.

MR. BENEDICT: Okay.

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1 COUNCILMAN STARLIPER: If you have the land 2 available why can't you do eight? The same as the 100 foot 3 height. At this point our fire department can't go 100 feet. 4 MR. MONN: That came from the fire department. We 5 asked them what their recommendation would be for the highest 6 building would be and that's where that answer came from. 7 COUNCILMAN STARLIPER: Doesn't mean we agree with 8 that. 9 MR. MONN: We considered them the local experts on 10 the local fire protection and that's why they were asked. We 11 had some questions with that in the past. Trinity House had 12 an issue with that. They actually sank their building in to 13 the ground to build the building they wanted to build. 14 MR. WISER: Mr. Monn, can you identify yourself 15 for the stenographer? 16 MR. MONN: My name is Steven Monn and I am on the 17 planning commission. 18 MR. WISER: Thank you. 19 COUNCILMAN FLEAGLE: Whenever you have a 20 restriction and this is probably in the old draft too, but 21 whenever you have a restriction that something -- a use can't 22 happen 750 or whatever number of feet from a structure, say a 23 school or a church, is that 750 feet to the property line of 24 that or to the actual building, say a school, I mean, you 25 know, a school might have 15 acres around it so it's not that 14 Diana L. Sydnor

Official Court Reporter

1 -- where would the 750 feet apply, to the border? 2 MR. GRUBBS: From the closest point of the property 3 line. COUNCILMAN FLEAGLE: So it would be the property 4 5 line, not the actual building itself. That would be the same for a church or a school or wherever the restriction is then? 6 7 MR. GRUBBS: Yes. It would be from the closest 8 property line. 9 COUNCILMAN FLEAGLE: Okay, thank you. 10 MR. BENEDICT: Glenn, one more on the new district 11 there again, the IC I think you have in there it has to be 12 12,000 square feet for a minimum use and 12,000 for per use 13 on there, and, again, you have a lot of mixed use down there. 14 Twelve thousand is pretty aggressive for a mixed area down 15 there like that. A lot of the homes are not -- you know, 16 they're sitting on 4,000 square feet. It just seems like 17 that might be a little bit heavy compared to -- because 18 that's such a special district you might want to consider 19 making that a little smaller, maybe 6,000 or 9,000 rather 20 than 12 because you're pushing that 12,000 on a lot of those 21 lots. 22 COUNCILMAN STAINS: I have a question. I 23 personally have never built a house, but in Medium Residential and Planned Residential what is the purpose of 24 25 capping a single family home at 35 feet but multifamily 15 Diana L. Sydnor Official Court Reporter

1	properties can go up to 45 feet?
2	MR. GRUBBS: Height.
3	MR. NEUHS: Usually because, you know, your
4	multifamily could have more stories than your single family
5	home.
6	COUNCIL PRESIDENT MUMMA: Any other comments or
7	questions?
8	Do you have anything else, Glenn?
9	MR. NEUHS: No, sir.
10	COUNCIL PRESIDENT MUMMA: This will now conclude
11	the public hearing. We're now going to call it yes, sir.
12	MR. BENEDICT: Can I just give statements or do we
13	have to direct everything to Glenn?
14	COUNCIL PRESIDENT MUMMA: No, you can go ahead.
15	I'll reopen.
16	MR. BENEDICT: I had some other stuff.
17	COUNCIL PRESIDENT MUMMA: Like a closing
18	statement. Go ahead.
19	MR. BENEDICT: Sorry, I wasn't trying to miss you
20	there. Thank you, ladies and gentlemen, for putting this
21	here tonight so you can hear our comments. Darwyn Benedict,
22	410 Grant Street. I know most of these comments I'm going to
23	throw to you tonight is for the community's interest.
24	We have in the positions for on your different
25	planning commissions and different commissions that normally
	16 Diana L. Sydnor Official Court Reporter

restricts it to residents and my question is why not open that to all property owners of the borough.

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I know we've had a lot of time spent on this ordinance, but a lot of times they come to you when they're already outdated and I think you have a tough job here. This community, surrounding townships try to blend everybody together. It's hard to do. I guess what I'm trying to say is you got a hard job tonight because your name is going to be on this for a lot of years.

10 Looking at the zoning part of this ordinance page 11 one of this it says number three, item number three that the 12 intention to give effort to the Joint Comprehensive Plan and 13 then it states that within Chapter 3 it's adopted of the 14 comprehensive plan in this ordinance so it's kind of like 15 comprehensive plan is adopted in Section 3 of this 3 so it's 16 kind of very confusing, and I know the comprehensive plan 17 probably wasn't laid out for people to review to see, hey, 18 what do they want for us to do in this ordinance when it was 19 sitting at borough hall or at the Record Herald because I 20 don't think they probably saw that but it was online.

21 MR. NEUHS: Let me clarify that. What we're saying 22 is the comprehensive plan has a statement of goals and 23 objective. The zoning ordinance, it's required to have a 24 statement of community development objective. Rather than 25 come up with a new listing we're just basically taking that 1 list that's in the comp plan.

2 MR. BENEDICT: It says the purpose of doing this 3 was because of the comprehensive plan on number three of I'll take it. I think it's right on page one, number 4 this. 5 three. It says the zoning ordinance is intended to give effect to the provision, policies, goals and objectives set 6 7 forth in the Joint Comprehensive Plan of the Borough of Waynesboro and Township and it is intended to promote public 8 9 health, safety, general welfare. Goals and objectives of the 10 set forth Chapter 3of the comprehensive plan are adopted as 11 set forth in this ordinance at the time.

12 I'm saying the purpose of what we're saying this 13 article is is really coming from the comprehensive plan that probably most people didn't have. The comprehensive plan in 14 15 that Section 3 it tells you you need to have smart growth 16 principles and incorporate mixed land uses which we have that 17 now in the IC Section which is already currently existing. 18 That's about the only place that I saw in this ordinance that there is a mixed use. It's supposed to create a range of 19 20 housing opportunities and choices, make development decisions 21 predictable, fair and cost effective. I have underlined cost 22 effective. Also predictable, if you go to page 40 of your 23 subdivision section of the SALDO, VII-9 and this was just one 24 of them I can pick out. It's just simple for everybody. Ιt 25 says curbs and sidewalks but have a star beside it, means

1 grass plot between curb and sidewalk and that area will be 2 available for tree planting per Section VII-11. If you jump 3 down to VII-11 it talks about telephone, electrical service for subdivisions in five lots or more. It has nothing to do 4 5 with anything in the premier. I also said on some of your 6 areas, again, about planting grass and trees in there. I 7 don't think you want that in there. I think you have 8 problems with trees hanging over the streets. That might be 9 a section to look at.

10 Jump down again VII-16 facilities, it says a person 11 submitting a lot even one lot and set aside five percent of 12 their lot for all future borough residents to have the 13 opportunity to engage in a variety of recreational activity. 14 So that means if you split your lot off for a family member 15 five percent of that has to be set aside unless you want to 16 pay the borough a fee for somebody else to enjoy so the 17 property you own there's going to be a square dedicated that 18 somebody else can come there and pitch ball. I don't think 19 that's really a fair thing.

Predictable, whenever we get in to the predictable part when you have 13 times in a subdivision ordinance that says borough may require, it says may, it's pretty not predictable. Then you have down here the borough may waive twice. Again, it's not predictable. It's 15 times that someone could come and get 15 different answers, not very

1 predictable.

2 The way this ordinance is written it's not business 3 friendly. It's not even owner friendly. It's great for everybody now that owns property. It doesn't effect you, but 4 5 it sure does effect your family and your future. It reminds me of what everybody keeps talking about on the -- I think 6 7 it's called the Affordable Care Act. We're going to pass it 8 and then read it and see what it does. It's kind of scary. 9 I think if this is adopted the way it is you'll never have a 10 tiny house move in this borough. There's no way you can afford to bring a tiny house here if you have a 9,000 square 11 12 foot lot for one single family. A tiny house is 500 square 13 feet. Just imagine that, so on a 9,000 square foot lot 14 you're going to have to give your neighbor to be able to go 15 out there to play, about the same size. There's no green 16 thought in this ordinance. Absolutely nothing about green 17 space. That falls back in to the very much in to smaller 18 lots.

I would like to see you probably reconsider your Downtown Business District to have more of a what we call form based zoning. If you look at the building and see what you get down to it rather than say what you're going to allow in the building.

I don't own anything in the downtown district. I'm just saying that I think that's a good idea. The ordinance

1 lacks a historic district. There's nothing going to protect 2 historic buildings other than the historic committee. I think 3 it's in the comprehensive plan. It states you're supposed to encourage, adopt, reuse of structure historically where it's 4 5 appropriate. Everybody knows currently that we've lacked 6 that in the properties that I personally own, and I just 7 think it's really tough when you have a historic building and 8 because something is not worded correctly or exactly that an 9 ordinance that could hurt the business to say it's illegal, 10 not allowed is not prohibited.

11 I believe this ordinance is ready to be reviewed by 12 you all. I think this is great input, get some changes but I 13 think you should sit down with everybody in your district, 14 businesses that are effected especially the IC. Some of the 15 over ones, the RN, see what it really does one on one. Talk 16 to people. I think if you adopt this this is a disservice to 17 your community. Thanks for listening. Have a good evening.

ATTORNEY WISER: Mr. President, if I could respond to the first question Mr. Benedict asked. The Pennsylvania Municipalities Planning Code does require that all members of the planning commission be residents of the municipality. It doesn't allow the borough just to appoint property owners. You also have to be residents as well.

24 COUNCIL PRESIDENT MUMMA: Any other closing 25 statements? I'll now call the meeting closed. We will take

1	a 10 minute recess and then we'll come back and start our
2	regular Council meeting.
3	(Thereupon, the hearing was concluded at 7:10 p.m.)
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	Diana L. Sydnor Official Court Reporter

1	I hereby certify that the
2	foregoing is a true and correct transcript of testimony taken
3	by me in the above-entitled matter.
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5	Diana L. Sydnor
6	Official Court Reporter
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